109TH CONGRESS 1ST SESSION

S. 167

To provide for the protection of intellectual property rights, and for other purposes.

IN THE SENATE OF THE UNITED STATES

January 25, 2005

Mr. Hatch (for himself, Mr. Leahy, Mr. Cornyn, and Mrs. Feinstein) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To provide for the protection of intellectual property rights, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Family Entertainment
- 5 and Copyright Act of 2005".

6 TITLE I—ARTISTS' RIGHTS AND

- 7 THEFT PREVENTION
- 8 SEC. 101. SHORT TITLE.
- 9 This title may be cited as the "Artists' Rights and
- 10 Theft Prevention Act of 2005" or the "ART Act".

1	SEC. 102. CRIMINAL PENALTIES FOR UNAUTHORIZED RE-
2	CORDING OF MOTION PICTURES IN A MO-
3	TION PICTURE EXHIBITION FACILITY.
4	(a) In General.—Chapter 113 of title 18, United
5	States Code, is amended by adding after section 2319A
6	the following new section:
7	"§ 2319B. Unauthorized recording of Motion pictures
8	in a Motion picture exhibition facility
9	"(a) Offense.—Any person who, without the au-
10	thorization of the copyright owner, knowingly uses or at-
11	tempts to use an audiovisual recording device to transmit
12	or make a copy of a motion picture or other audiovisual
13	work protected under title 17, or any part thereof, from
14	a performance of such work in a motion picture exhibition
15	facility, shall—
16	"(1) be imprisoned for not more than 3 years,
17	fined under this title, or both; or
18	"(2) if the offense is a second or subsequent of-
19	fense, be imprisoned for no more than 6 years, fined
20	under this title, or both.
21	The possession by a person of an audiovisual recording
22	device in a motion picture exhibition facility may be con-
23	sidered as evidence in any proceeding to determine wheth-
24	er that person committed an offense under this subsection,
25	but shall not, by itself, be sufficient to support a conviction
26	of that person for such offense.

- 1 "(b) Forfeiture and Destruction.—When a per-
- 2 son is convicted of a violation of subsection (a), the court
- 3 in its judgment of conviction shall, in addition to any pen-
- 4 alty provided, order the forfeiture and destruction or other
- 5 disposition of all unauthorized copies of motion pictures
- 6 or other audiovisual works protected under title 17, or
- 7 parts thereof, and any audiovisual recording devices or
- 8 other equipment used in connection with the offense.
- 9 "(c) Authorized Activities.—This section does
- 10 not prevent any lawfully authorized investigative, protec-
- 11 tive, or intelligence activity by an officer, agent, or em-
- 12 ployee of the United States, a State, or a political subdivi-
- 13 sion of a State, or by a person acting under a contract
- 14 with the United States, a State, or a political subdivision
- 15 of a State.
- 16 "(d) Immunity for Theaters.—With reasonable
- 17 cause, the owner or lessee of a motion picture exhibition
- 18 facility where a motion picture or other audiovisual work
- 19 is being exhibited, the authorized agent or employee of
- 20 such owner or lessee, the licensor of the motion picture
- 21 or other audiovisual work being exhibited, or the agent
- 22 or employee of such licensor—
- "(1) may detain, in a reasonable manner and
- for a reasonable time, any person suspected of a vio-
- lation of this section with respect to that motion pic-

1	ture or audiovisual work for the purpose of ques-
2	tioning or summoning a law enforcement officer; and
3	"(2) shall not be held liable in any civil or
4	criminal action arising out of a detention under
5	paragraph (1).
6	"(e) VICTIM IMPACT STATEMENT.—
7	"(1) In general.—During the preparation of
8	the presentence report under rule 32(c) of the Fed-
9	eral Rules of Criminal Procedure, victims of an of-
10	fense under this section shall be permitted to submit
11	to the probation officer a victim impact statement
12	that identifies the victim of the offense and the ex-
13	tent and scope of the injury and loss suffered by the
14	victim, including the estimated economic impact of
15	the offense on that victim.
16	"(2) Contents.—A victim impact statement
17	submitted under this subsection shall include—
18	"(A) producers and sellers of legitimate
19	works affected by conduct involved in the of-
20	fense;
21	"(B) holders of intellectual property rights
22	in the works described in subparagraph (A);
23	and
24	"(C) the legal representatives of such pro-
25	ducers, sellers, and holders.

- 1 "(f) STATE LAW NOT PREEMPTED.—Nothing in this
- 2 section may be construed to annul or limit any rights or
- 3 remedies under the laws of any State.
- 4 "(g) Definitions.—In this section, the following
- 5 definitions shall apply:
- 6 "(1) TITLE 17 DEFINITIONS.—The terms
- 7 'audiovisual work', 'copy', 'copyright owner', 'motion
- 8 picture', 'motion picture exhibition facility', and
- 9 'transmit' have, respectively, the meanings given
- those terms in section 101 of title 17.
- 11 "(2) AUDIOVISUAL RECORDING DEVICE.—The
- term 'audiovisual recording device' means a digital
- or analog photographic or video camera, or any
- other technology or device capable of enabling the
- recording or transmission of a copyrighted motion
- picture or other audiovisual work, or any part there-
- of, regardless of whether audiovisual recording is the
- sole or primary purpose of the device.".
- 19 (b) CLERICAL AMENDMENT.—The table of sections
- 20 at the beginning of chapter 113 of title 18, United States
- 21 Code, is amended by inserting after the item relating to
- 22 section 2319A the following:
 - "2319B. Unauthorized recording of motion pictures in a motion picture exhibition facility.".
- 23 (c) Definition.—Section 101 of title 17, United
- 24 States Code, is amended by inserting after the definition

1	of "Motion pictures" the following: "The term "motion
2	picture exhibition facility" means a movie theater, screen-
3	ing room, or other venue that is being used primarily for
4	the exhibition of a copyrighted motion picture, if such ex-
5	hibition is open to the public or is made to an assembled
6	group of viewers outside of a normal circle of a family
7	and its social acquaintances.".
8	SEC. 103. CRIMINAL INFRINGEMENT OF A WORK BEING
9	PREPARED FOR COMMERCIAL DISTRIBU-
10	TION.
11	(a) Prohibited Acts.—Section 506(a) of title 17
12	United States Code, is amended to read as follows:
13	"(a) Criminal Infringement.—
14	"(1) In General.—Any person who willfully
15	infringes a copyright shall be punished as provided
16	under section 2319 of title 18, if the infringement
17	was committed—
18	"(A) for purposes of commercial advantage
19	or private financial gain;
20	"(B) by the reproduction or distribution
21	including by electronic means, during any 180-
22	day period, of 1 or more copies or phonorecords
23	of 1 or more copyrighted works, which have a
24	total retail value of more than \$1.000; or

1	"(C) by the distribution of a work being
2	prepared for commercial distribution, by mak-
3	ing it available on a computer network acces-
4	sible to members of the public, if such person
5	knew or should have known that the work was
6	intended for commercial distribution.
7	"(2) EVIDENCE.—For purposes of this sub-
8	section, evidence of reproduction or distribution of a
9	copyrighted work, by itself, shall not be sufficient to
10	establish willful infringement of a copyright.
11	"(3) Definition.—In this subsection, the term
12	'work being prepared for commercial distribution'
13	means—
14	"(A) a computer program, a musical work,
15	a motion picture or other audiovisual work, or
16	a sound recording, if, at the time of unauthor-
17	ized distribution—
18	"(i) the copyright owner has a reason-
19	able expectation of commercial distribu-
20	tion; and
21	"(ii) the copies or phonorecords of the
22	work have not been commercially distrib-
23	uted; or
24	"(B) a motion picture, if, at the time of
25	unauthorized distribution, the motion picture—

1	"(i) has been made available for view-
2	ing in a motion picture exhibition facility;
3	and
4	"(ii) has not been made available in
5	copies for sale to the general public in the
6	United States in a format intended to per-
7	mit viewing outside a motion picture exhi-
8	bition facility.".
9	(b) Criminal Penalties.—Section 2319 of title 18,
10	United States Code, is amended—
11	(1) in subsection (a)—
12	(A) by striking "Whoever" and inserting
13	"Any person who"; and
14	(B) by striking "and (c) of this section"
15	and inserting ", (c), and (d)";
16	(2) in subsection (b), by striking "section
17	506(a)(1)" and inserting "section $506(a)(1)(A)$ ";
18	(3) in subsection (c), by striking "section
19	506(a)(2) of title 17, United States Code" and in-
20	serting "section 506(a)(1)(B) of title 17";
21	(4) by redesignating subsections (d) and (e) as
22	subsections (e) and (f), respectively;
23	(5) by adding after subsection (c) the following:
24	"(d) Any person who commits an offense under sec-
25	tion 506(a)(1)(C) of title 17—

1	"(1) shall be imprisoned not more than 3 years,
2	fined under this title, or both;
3	"(2) shall be imprisoned not more than 5 years,
4	fined under this title, or both, if the offense was
5	committed for purposes of commercial advantage or
6	private financial gain;
7	"(3) shall be imprisoned not more than 6 years,
8	fined under this title, or both, if the offense is a sec-
9	ond or subsequent offense; and
10	"(4) shall be imprisoned not more than 10
11	years, fined under this title, or both, if the offense
12	is a second or subsequent offense under paragraph
13	(2)."; and
14	(6) in subsection (f), as redesignated—
15	(A) in paragraph (1), by striking "and" at
16	the end;
17	(B) in paragraph (2), by striking the pe-
18	riod at the end and inserting a semicolon; and
19	(C) by adding at the end the following:
20	"(3) the term 'financial gain' has the meaning
21	given the term in section 101 of title 17; and
22	"(4) the term 'work being prepared for com-
23	mercial distribution' has the meaning given the term
24	in section 506(a) of title 17.".

1	SEC. 104. CIVIL REMEDIES FOR INFRINGEMENT OF A WORK
2	BEING PREPARED FOR COMMERCIAL DIS-
3	TRIBUTION.
4	(a) Preference (a) Pr
5	United States Code, is amended by adding at the end the
6	following:
7	"(f) Preregistration of Works Being Pre-
8	PARED FOR COMMERCIAL DISTRIBUTION.—
9	"(1) Rulemaking.—Not later than 180 days
10	after the date of enactment of this subsection, the
11	Register of Copyrights shall issue regulations to es-
12	tablish procedures for preregistration of a work that
13	is being prepared for commercial distribution and
14	has not been published.
15	"(2) Class of works.—The regulations estab-
16	lished under paragraph (1) shall permit
17	preregistration for any work that is in a class of
18	works that the Register determines has had a his-
19	tory of infringement prior to authorized commercial
20	distribution.
21	"(3) Application for registration.—Not
22	later than 3 months after the first publication of a
23	work preregistered under this subsection, the appli-
24	cant shall submit to the Copyright Office—
25	"(A) an application for registration of the
26	work;

1	"(B) a deposit; and
2	"(C) the applicable fee.
3	"(4) Effect of untimely application.—An
4	action under this chapter for infringement of a work
5	preregistered under this subsection, in a case in
6	which the infringement commenced no later than 2
7	months after the first publication of the work, shall
8	be dismissed if the items described in paragraph (3)
9	are not submitted to the Copyright Office in proper
10	form within the earlier of—
11	"(A) 3 months after the first publication of
12	the work; or
13	"(B) 1 month after the copyright owner
14	has learned of the infringement.".
15	(b) Infringement Actions.—Section 411(a) of
16	title 17, United States Code, is amended by inserting
17	"preregistration or" after "shall be instituted until".
18	(c) Exclusion.—Section 412 of title 17, United
19	States Code, is amended by inserting after "section
20	106A(a)" the following: ", an action for infringement of
21	the copyright of a work that has been preregistered under
22	section 408(f) before the commencement of the infringe-
23	ment and that has an effective date of registration not
24	later than the earlier of 3 months after the first publica-

- 1 tion of the work or 1 month after the copyright owner
- 2 has learned of the infringement,".

3 SEC. 105. FEDERAL SENTENCING GUIDELINES.

- 4 (a) Review and Amendment.—Not later than 180
- 5 days after the date of enactment of this Act, the United
- 6 States Sentencing Commission, pursuant to its authority
- 7 under section 994 of title 28, United States Code, and
- 8 in accordance with this section, shall review and, if appro-
- 9 priate, amend the Federal sentencing guidelines and policy
- 10 statements applicable to persons convicted of intellectual
- 11 property rights crimes, including any offense under—
- 12 (1) section 506, 1201, or 1202 of title 17,
- 13 United States Code; or
- 14 (2) section 2318, 2319, 2319A, 2319B, or 2320
- of title 18, United States Code.
- 16 (b) AUTHORIZATION.—The United States Sentencing
- 17 Commission may amend the Federal sentencing guidelines
- 18 in accordance with the procedures set forth in section
- 19 21(a) of the Sentencing Act of 1987 (28 U.S.C. 994 note)
- 20 as though the authority under that section had not ex-
- 21 pired.
- (c) Responsibilities of United States Sen-
- 23 TENCING COMMISSION.—In carrying out this section, the
- 24 United States Sentencing Commission shall—

- (1) take all appropriate measures to ensure that the Federal sentencing guidelines and policy statements described in subsection (a) are sufficiently stringent to deter, and adequately reflect the nature of, intellectual property rights crimes;
 - (2) determine whether to provide a sentencing enhancement for those convicted of the offenses described in subsection (a), if the conduct involves the display, performance, publication, reproduction, or distribution of a copyrighted work before it has been authorized by the copyright owner, whether in the media format used by the infringing party or in any other media format;
 - (3) determine whether the scope of "uploading" set forth in application note 3 of section 2B5.3 of the Federal sentencing guidelines is adequate to address the loss attributable to people who, without authorization, broadly distribute copyrighted works over the Internet; and
 - (4) determine whether the sentencing guidelines and policy statements applicable to the offenses described in subsection (a) adequately reflect any harm to victims from copyright infringement if law enforcement authorities cannot determine how many

1	times copyrighted material has been reproduced or
2	distributed.
3	TITLE II—EXEMPTION FROM IN-
4	FRINGEMENT FOR SKIPPING
5	AUDIO AND VIDEO CONTENT
6	IN MOTION PICTURES
7	SEC. 201. SHORT TITLE.
8	This title may be cited as the "Family Movie Act of
9	2005".
10	SEC. 202. EXEMPTION FROM INFRINGEMENT FOR SKIPPING
11	AUDIO AND VIDEO CONTENT IN MOTION PIC-
12	TURES.
13	(a) In General.—Section 110 of title 17, United
14	States Code, is amended—
15	(1) in paragraph (9), by striking "and" after
16	the semicolon at the end;
17	(2) in paragraph (10), by striking the period at
18	the end and inserting "; and;
19	(3) by inserting after paragraph (10) the fol-
20	lowing:
21	"(11) the making imperceptible, by or at the di-
22	rection of a member of a private household, of lim-
23	ited portions of audio or video content of a motion
24	picture, during a performance in or transmitted to
25	that household for private home viewing, from an

- 1 authorized copy of the motion picture, or the cre-
- 2 ation or provision of a computer program or other
- technology that enables such making imperceptible
- 4 and that is designed and marketed to be used, at the
- 5 direction of a member of a private household, for
- 6 such making imperceptible, if no fixed copy of the
- 7 altered version of the motion picture is created by
- 8 such computer program or other technology."; and
- 9 (4) by adding at the end the following:
- 10 "For purposes of paragraph (11), the term 'making
- 11 imperceptible' does not include the addition of audio or
- 12 video content that is performed or displayed over or in
- 13 place of existing content in a motion picture.
- "Nothing in paragraph (11) shall be construed to
- 15 imply further rights under section 106 of this title, or to
- 16 have any effect on defenses or limitations on rights grant-
- 17 ed under any other section of this title or under any other
- 18 paragraph of this section.".
- 19 (b) Exemption From Trademark Infringe-
- 20 Ment.—Section 32 of the Trademark Act of 1946 (15
- 21 U.S.C. 1114) is amended by adding at the end the fol-
- 22 lowing:
- 23 "(3)(A) Any person who engages in the conduct de-
- 24 scribed in paragraph (11) of section 110 of title 17,
- 25 United States Code, and who complies with the require-

- 1 ments set forth in that paragraph is not liable on account
- 2 of such conduct for a violation of any right under this Act.
- 3 This subparagraph does not preclude liability, nor shall
- 4 it be construed to restrict the defenses or limitations on
- 5 rights granted under this Act, of a person for conduct not
- 6 described in paragraph (11) of section 110 of title 17,
- 7 United States Code, even if that person also engages in
- 8 conduct described in paragraph (11) of section 110 of
- 9 such title.
- 10 "(B) A manufacturer, licensee, or licensor of tech-
- 11 nology that enables the making of limited portions of
- 12 audio or video content of a motion picture imperceptible
- 13 as described in subparagraph (A) is not liable on account
- 14 of such manufacture or license for a violation of any right
- 15 under this Act, if such manufacturer, licensee, or licensor
- 16 ensures that the technology provides a clear and con-
- 17 spicuous notice at the beginning of each performance that
- 18 the performance of the motion picture is altered from the
- 19 performance intended by the director or copyright holder
- 20 of the motion picture. The limitations on liability in sub-
- 21 paragraph (A) and this subparagraph shall not apply to
- 22 a manufacturer, licensee, or licensor of technology that
- 23 fails to comply with this paragraph.
- 24 "(C) The requirement under subparagraph (B) to
- 25 provide notice shall apply only with respect to technology

- 1 manufactured after the end of the 180-day period begin-
- 2 ning on the date of the enactment of the Family Movie
- 3 Act of 2005.
- 4 "(D) Any failure by a manufacturer, licensee, or li-
- 5 censor of technology to qualify for the exemption under
- 6 subparagraphs (A) and (B) shall not be construed to cre-
- 7 ate an inference that any such party that engages in con-
- 8 duct described in paragraph (11) of section 110 of title
- 9 17, United States Code, is liable for trademark infringe-
- 10 ment by reason of such conduct.".
- 11 (c) Definition.—In this section, the term "Trade-
- 12 mark Act of 1946" means the Act entitled "An Act to
- 13 provide for the registration and protection of trademarks
- 14 used in commerce, to carry out the provisions of certain
- 15 international conventions, and for other purposes", ap-
- 16 proved July 5, 1946 (15 U.S.C. 1051 et seq.).

17 TITLE III—NATIONAL FILM

- 18 **PRESERVATION**
- 19 Subtitle A—Reauthorization of the
- 20 National Film Preservation Board
- 21 SEC. 301. SHORT TITLE.
- This subtitle may be cited as the "National Film
- 23 Preservation Act of 2005".

1 SEC. 302. REAUTHORIZATION AND AMENDMENT.

2	(a) Duties of the Librarian of Congress.—Sec-
3	tion 103 of the National Film Preservation Act of 1996
4	(2 U.S.C. 179m) is amended—
5	(1) in subsection (b)—
6	(A) by striking "film copy" each place that
7	term appears and inserting "film or other ap-
8	proved copy";
9	(B) by striking "film copies" each place
10	that term appears and inserting "film or other
11	approved copies"; and
12	(C) in the third sentence, by striking
13	"copyrighted" and inserting "copyrighted, mass
14	distributed, broadcast, or published"; and
15	(2) by adding at the end the following:
16	"(c) Coordination of Program With Other
17	Collection, Preservation, and Accessibility Ac-
18	TIVITIES.—In carrying out the comprehensive national
19	film preservation program for motion pictures established
20	under the National Film Preservation Act of 1992, the
21	Librarian, in consultation with the Board established pur-
22	suant to section 104, shall—
23	"(1) carry out activities to make films included
24	in the National Film registry more broadly acces-
25	sible for research and educational purposes, and to
26	generate public awareness and support of the Reg-

1	istry and the comprehensive national film preserva-
2	tion program;
3	"(2) review the comprehensive national film
4	preservation plan, and amend it to the extent nec-
5	essary to ensure that it addresses technological ad-
6	vances in the preservation and storage of, and access
7	to film collections in multiple formats; and
8	"(3) wherever possible, undertake expanded ini-
9	tiatives to ensure the preservation of the moving
10	image heritage of the United States, including film
11	videotape, television, and born digital moving image
12	formats, by supporting the work of the National
13	Audio-Visual Conservation Center of the Library of
14	Congress, and other appropriate nonprofit archival
15	and preservation organizations.".
16	(b) National Film Preservation Board.—Sec-
17	tion 104 of the National Film Preservation Act of 1996
18	(2 U.S.C. 179n) is amended—
19	(1) in subsection (a)(1) by striking "20" and
20	inserting "22";
21	(2) in subsection (a) (2) by striking "three'
22	and inserting "5";
23	(3) in subsection (d) by striking "11" and in-
24	serting "12"; and

1 (4) by striking subsection (e) and inserting the 2 following: 3 "(e) Reimbursement of Expenses.—Members of the Board shall serve without pay, but may receive travel 5 expenses, including per diem in lieu of subsistence, in ac-6 cordance with sections 5702 and 5703 of title 5, United 7 States Code.". 8 (c) National Film Registry.—Section 106 of the National Film Preservation Act of 1996 (2 U.S.C. 179p) 10 is amended by adding at the end the following: 11 "(e) National Audio-Visual Conservation Cen-12 TER.—The Librarian shall utilize the National Audio-Visual Conservation Center of the Library of Congress at Culpeper, Virginia, to ensure that preserved films included 14 in the National Film Registry are stored in a proper manner, and disseminated to researchers, scholars, and the 16 public as may be appropriate in accordance with— 17 18 "(1) title 17, United States Code; and 19 "(2) the terms of any agreements between the 20 Librarian and persons who hold copyrights to such 21 audiovisual works.". 22 (d) Use of Seal.—Section 107 (a) of the National 23 Film Preservation Act of 1996 (2 U.S.C. 179q(a)) is amended—

24

1	(1) in paragraph (1), by inserting "in any for-
2	mat" after "or any copy"; and
3	(2) in paragraph (2), by striking "or film copy"
4	and inserting "in any format".
5	(e) Effective Date.—Section 113 of the National
6	Film Preservation Act of 1996 (2 U.S.C. 179w) is amend-
7	ed by striking "7" and inserting "12".
8	Subtitle B—Reauthorization of the
9	National Film Preservation
10	Foundation
11	SEC. 311. SHORT TITLE.
12	This subtitle may be cited as the "National Film
13	Preservation Foundation Reauthorization Act of 2005"
14	SEC. 312. REAUTHORIZATION AND AMENDMENT.
15	(a) Board of Directors.—Section 151703 of title
16	36, United States Code, is amended—
17	(1) in subsection (b)(2)(A), by striking "nine"
18	and inserting "12"; and
19	(2) in subsection (b)(4), by striking the second
20	sentence and inserting "There shall be no limit to
21	the number of terms to which any individual may be
22	appointed.".
23	(b) Powers.—Section 151705 of title 36, United
24	States Code, is amended in subsection (b) by striking

- 1 "District of Columbia" and inserting "the jurisdiction in
- 2 which the principal office of the corporation is located".
- 3 (c) Principal Office.—Section 151706 of title 36,
- 4 United States Code, is amended by inserting ", or another
- 5 place as determined by the board of directors" after "Dis-
- 6 trict of Columbia".
- 7 (d) Authorization of Appropriations.—Section
- 8 151711 of title 36, United States Code, is amended by
- 9 striking subsections (a) and (b) and inserting the fol-
- 10 lowing:
- 11 "(a) AUTHORIZATION OF APPROPRIATIONS.—There
- 12 are authorized to be appropriated to the Library of Con-
- 13 gress amounts necessary to carry out this chapter, not to
- 14 exceed \$530,000 for each of the fiscal years 2005 through
- 15 2009. These amounts are to be made available to the cor-
- 16 poration to match any private contributions (whether in
- 17 currency, services, or property) made to the corporation
- 18 by private persons and State and local governments.
- 19 "(b) Limitation Related to Administrative Ex-
- 20 Penses.—Amounts authorized under this section may not
- 21 be used by the corporation for management and general
- 22 or fundraising expenses as reported to the Internal Rev-
- 23 enue Service as part of an annual information return re-
- 24 quired under the Internal Revenue Code of 1986.".

1 TITLE IV—PRESERVATION OF ORPHAN WORKS

- 3 SEC. 401. SHORT TITLE.
- 4 This title may be cited as the "Preservation of Or-
- 5 phan Works Act".
- 6 SEC. 402. REPRODUCTION OF COPYRIGHTED WORKS BY LI-
- 7 BRARIES AND ARCHIVES.
- 8 Section 108(i) of title 17, United States Code, is
- 9 amended by striking "(b) and (c)" and inserting "(b), (c),
- 10 and (h)".

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